CENTRAL LAND COUNCIL

Submission to the Independent Reviewer

Independent Review of the Environment Protection and Biodiversity Conservation Act (Cth) 1999

16 April 2020

TABLE OF CONTENTS

1.	SUMMARY OF RECOMMENDATIONS	3
2.	ABBREVIATIONS AND ACRONYMS	4
3.	OVERVIEW	5
4.	INTRODUCTION	5
5.	MODERNISING CONSULTATION AND INPUT	7
5.1.	Consultation processes	8
5.2.	Consultation timing	9
5.3.	Permits to take or impact listed threatened species or communities	10
6.	CULTURAL HERITAGE AND SITE PROTECTION	11
7.	BILATERAL AGREEMENTS	12
8.	INDIGENOUS PEOPLE'S LAND.	12
9.	ALIGNING OBJECTS	14
10. ENV	STRENTHENING OPPORTUNITIES FOR INVOLVEMENT VIRONMENTAL MARKETS	
11.	EXTENDING ABORIGINAL KNOWLEDGE PROVISIONS	15
AT7	TACHMENT A – PUBLIC COMMENTS – ASSESSMENT PROCESS	16
AT7	TACHMENT B – PUBLIC COMMENTS – ENVIRONMENTAL PROVISIONS	25
AT]	FACHMENT C – PUBLIC COMMENTS – PERMIT APPLICATIONS	29
ΑТΊ	TACHMENT D – PUBLIC COMMENTS – HERITAGE PROCESSES	33

1. SUMMARY OF RECOMMENDATIONS

Recommendation 1: Consultation and input should be modernised so that public consultation provisions set out in **Attachments A** - **D** require consultation with Land Councils (for Aboriginal Land) or NTRBs and PBCs (for Native Title Land).

Recommendation 2: Appropriate processes should be put in place to allow the involvement of Aboriginal people in all EPBC Act processes that affect their cultural heritage sites, prior to the Minister making a decision.

Recommendation 3: Cultural heritage issues should be dealt with earlier in the assessment process.

Recommendation 4: Australian World Heritage management principles in Schedule 5 to the EPBC Regulations should be amended to adequately reflect that traditional owners should be intimately involved in management decisions where a criteria for listing is Indigenous heritage.

Recommendation 5: The Minister should be required to consult the Land Councils, NTRBs and relevant PBCs prior to developing bilateral agreements, and the extensive provisions in Chapter 3, Pt 5, Division 2, Subdivision B requiring consultation on draft bilateral agreements should be extended to reviews occurring under section 65(2) with specific requirements to consult Land Councils in the Northern Territory.

Recommendation 6: The definition of Indigenous people's land should be expanded to include land that is subject to a determination of native title.

Recommendation 7: The EPBC Act should be harmonised with the ALRA and the Native Title Act by broadening the objects in EPBC Act section 3(1)(a)-(g) to include the recognition of Indigenous governance and management systems that are recognised on Aboriginal Land and Native Title Land.

Recommendation 8: In implementing the EPBC Act the Australian Government should give preference to offsetting proposals that provide co-benefits to traditional owners or Indigenous ranger groups. EPBC Act policies and guidance should clarify that reserve management arrangements (including IPAs) are capable of attracting environmental offsets for value (for example advanced offsetting or 'banking' of environmental benefits for later use).

Recommendation 9: The definition of 'access to biological resources' be broadened to include use of natural and biological resources for the purposes of climate change mitigation activities, environmental offsets and activities subject to an environmental accounting regime and commercial use and these requirements should apply to land where there is a determination of native title.

2. ABBREVIATIONS AND ACRONYMS

Aboriginal Land	Land granted as Aboriginal Land under the ALRA
ALRA	Aboriginal Land Rights (Northern Territory) Act (Cth) 1979
ALT	Aboriginal Land Trust, a statutory land trust created under the
	ALRA.
ATSIHP Act	Aboriginal and Torres Strait Islander Heritage Protection Act
	(Cth) 1994
CLC	Central Land Council (ABN: 71 979 619 393)
EPBC Act	Environment Protection and Biodiversity Conservation Act
	(Cth) 1999
EPBC Regulations	Environment Protection and Biodiversity Conservation
	Regulations (Cth) 2000
IPA	Indigenous Protected Area
Native Title Act	Native Title Act (Cth) 1993
Native Title Land	Land either subject to a registered native title claim or a
	determination that native title exists under the Native Title Act.
NTRB or Native Title	A body accredited as a Native Title Representative Body
Representative Body	
PBC or Prescribed Body	A prescribed body corporate (or registered native title body
Corporate	corporate) that holds native title in trust or as agent for the
	common law holders once a determination has been achieved
	under the Native Title Act.

3. OVERVIEW

The Central Land Council (*CLC*) is a Commonwealth Statutory Authority established under the *Aboriginal Land Rights (Northern Territory) Act (Cth) 1976 (ALRA)*, with statutory responsibilities for approximately 780,000 square kilometres of land in the southern half of the Northern Territory. Under section 23(1)(a) ALRA, the Central Land Council (*CLC*) has the function of ascertaining and expressing the wishes and the opinion of Aboriginal people living in its region as to appropriate legislation concerning their land.

The CLC has existing functions under the EPBC Act in relation to the joint management of Uluru-Kata Tjuta National Park. It also has significant land management expertise and employs over 90 Indigenous Rangers to manage areas of importance, including Indigenous Protected Areas (*IPAs*). The CLC is also a Native Title Representative Body (*NTRB*) for the purposes of the *Native Title Act* (*Cth*) 1993 (*Native Title Act*) for the southern portion of the Northern Territory.

This submission to the independent review of the *Environment Protection and Biodiversity Conservation Act (Cth) 1999 (EPBC Act)*, focusses on terms of reference (c) "Indigenous people's knowledge and role in the management of the environment and heritage." It responds to question 19 of the Discussion Paper, being:

- How should the EPBC Act support the engagement of Indigenous Australians in environment and heritage management?
- How can we best engage with Indigenous Australians to best understand their needs and potential contributions?
- What mechanisms should be added to the Act to support the role of Indigenous Australians?

The comments in this submission also relate to the following part of question 12 of the Discussion Paper:

• How can the EPBC Act adequately represent Indigenous culturally important places?

This submission is based on the CLC's long history and experience working with the Aboriginal people of Central Australia.

4. INTRODUCTION

The ALRA was the first attempt by an Australian government to legally recognise the Aboriginal system of land ownership and to create beneficial legislation facilitating traditional

Aboriginal ownership of an inalienable form of statutory freehold (*Aboriginal land*). The ALRA causes Aboriginal land to be held by Aboriginal Land Trusts (*ALTs*) created by statute. ALTs have the power to grant rights and interests in land (including licences) on direction from the CLC.

Before undertaking certain functions pursuant to the ALRA, the CLC must undertake consultations with traditional Aboriginal owners (those persons with primary spiritual affiliation for a site or sites on the land) and other interested and affected Aboriginal people (such as members of the Aboriginal community living in the area), thus ensuring traditional owner control of land management and development decisions.

The ALRA provides superior outcomes for Aboriginal people as it gives traditional owners a measure of control over their land that allows them to determine the pace and extent of developments and management of cultural heritage. Further, it provides a platform for joint management of national and world heritage areas, as discussed below.

The CLC has performed these consultation functions for over 40 years. In that time it has developed a significant body of expertise in identifying traditional Aboriginal owners and other interested and affected Aboriginal people for large parts of arid Central Australia, and in undertaking culturally appropriate consultations with them in relation to country. The CLC undertakes its functions over approximately 417,318 square kilometres of mostly remote land in the southern portion of the Northern Territory, including areas surrounding Alice Springs, Tennant Creek, Ali Curung (Alekarenge), Alpurrurulam (Lake Nash), Finke, Yuendumu, Docker River, Mutitjulu, Harts Range, Kalkaringi, Alparra and Papunya.

In addition to its statutory role under the ALRA, the CLC is an NTRB for the purposes of the Native Title Act. Native title and land rights regimes often apply alongside each other. Whether country is Aboriginal Land or land subject to a native title claim or determination (*Native Title Land*) is a product of historical tenure and is unrelated to Aboriginal conceptions of continuous estates or boundaries between clans.

The CLC has existing functions under the EPBC Act related to the joint management of Uluru-Kata Tjuta National Park. The CLC also has significant land management expertise, as the employer of over 90 land and sea management rangers who are employed across twelve Indigenous ranger programs. These are the following, and operate on a variety of ALTs and Indigenous Protected Areas (*IPAs*):

- Anangu Rangers (Angas Downs IPA, Imanpa community);
- Anangu Luritjiku Rangers (Papunya and surrounding Haasts Bluff ALT);
- Anmatyerr Rangers (Ahakeye ALT (Ti Tree) and wider Anmatyerr region);
- Arltarpilta Inelye Rangers (Atitjere, Harts Range region, Huckitta Station and surrounds);

- Kaltukatjara Rangers (Docker River and Katiti Petermann IPA);
- Ltyentye Apurte Ranges (Santa Teresa ALT and surrounds);
- Murnkurrumurnkurru Rangers (Daguragu ALT and surrounds);
- Muru-warinyi Ankkul Rangers (Tennant Creek region);
- North Tanami Rangers (Lajamanu and Northern Tanami IPA);
- Tjuwanpa Rangers (Ntaria, Hermannsberg ALTs and adjoining national parks);
- Warlpiri Rangers (Yuendumu, Willowra, Nyirrpi and Southern Tanami IPA); and
- Tjaku<u>r</u>a Rangers (Mutitjulu).

Based on the CLC's experience, Aboriginal people are often supportive of sustainable development and willing to allow their land to be used to provide opportunities for employment and income for their benefit, when they are confident that sacred sites are protected and the environment will be well managed. Australia's landscapes, water and unique biodiversity are of deep spiritual and cultural significance to the CLC's constituents. Protection and good intergenerational management of these natural assets are vital for the continuation of religious and cultural traditions and Aboriginal wellbeing. Further, the knowledge and understanding held by Indigenous peoples, accrued over tens of thousands of years, provides rich expertise that should be more appropriately valued and engaged in protecting and managing Australia's environment. The current legislative regime only partly achieves these outcomes.

The EPBC Act does not adequately recognise Indigenous peoples' connection to country or rich expertise. There is limited specific opportunity for input and involvement in activities impacting on their interests and cultural heritage. For these and the reasons set out in this submission, the CLC welcomes this EPBC Act review and would be pleased to discuss any aspect of this submission with Professor Samuel and the review team.

5. MODERNISING CONSULTATION AND INPUT

The CLC has extensive experience in identifying traditional owners and other interested and affected Aboriginal communities and groups, and undertaking culturally appropriate consultations. International human rights instruments clearly identify the rights of Indigenous people to be fully engaged in government processes that impact, either directly or indirectly, on them.

The EBPC Act provides for public comment in relation to a number of matters and procedures. However, these processes are not sensitive to the unique interests and resources of Indigenous peoples. In addition to the provision of culturally appropriate materials, modernising and creating a more appropriate opportunities for involvement of Aboriginal people involves matters of (i) process and (ii) timing.

The provisions for which the CLC suggests there should be a modernisation of consultation and input are set out in the Attachments, being:

- Attachment A (Public Comments and Assessment Processes);
- **Attachment B** (Environmental Provisions);
- Attachment C (Permits); and
- **Attachment D** (Heritage Provisions).

The CLC's proposed amendments are detailed in each Attachment and give clarity to consultation functions and requirements in the context of EPBC Act processes. Under section 23(1)(a) ALRA, the CLC has the function of ascertaining and expressing the wishes and the opinion of Aboriginal people living in its region as to the management of Aboriginal land. Under s203BB(1)(b)(v) of the Native Title Act the CLC has facilitation and assistance functions in relation to matters relating to native title. The CLC's proposed amendments also supplement the work of the Indigenous Advisory Committee (*IAC*) that is established under section 505A of the EPBC Act and tasked with advising the Minister on the operation of the EPBC Act, taking into account Indigenous peoples' knowledge of land management and conservation and sustainable use of biodiversity, allowing input from Indigenous rangers with an intimate knowledge of land management.

5.1.Consultation processes

The EPBC Act requires public consultation or comment to be invited on various applications and processes, including the stages associated with the referral, assessment and approval of proposed actions (controlled actions) set out in **Attachment A** and other provisions set out in **Attachments B - D.**

Despite having significant and unique interests, there is no express provision for comment from, or consultation with, Indigenous bodies or persons. Specific processes can be included in the EPBC Act to enable localised comment on key procedures and proposed decisions using existing statutory bodies such as land councils, NTRBs and PBCs.

Recommendation 1: Public consultation and comment provisions and requirements under the EPBC Act (see attachments A to D) be updated to include specific requirements to engage with and seek comment from:

- the relevant Land Council if Aboriginal Land is impacted; and
- the NTRB and PBC if Native Title Land is impacted.

Such a process could borrow from the similar process in the EPBC Regulations for access to biological resources for commercial purposes (informed consent checks – see Reg8A.10(2)(c) and 2(d)).

In addition, the existing regulatory framework includes an example of diverse consultation provisions. EPBC Regulation 3.04 requires bilateral agreements to provide special arrangements, if appropriate, to ensure that affected groups with particular communication needs have adequate opportunity to comment on actions to be assessed under the manner of assessment specified in the region.

It should be uncontroversial to include in the EPBC Act express provision and opportunity for comment from Land Councils, NTRBs and PBCs where public participation processes are already required.

A more tailored process for obtaining and considering comments from locally affected Indigenous people could also be encouraged as part of an early engagement requirement to address cultural heritage matters (discussed further at section 5.3 below).

5.2. Consultation timing

Public consultation or comment on various applications and processes, including the stages associated with the referral, assessment and approval of proposed actions (controlled actions) under the EPBC Act, are generally brief (frequently 10 business days). Currently, traditional owners who want to provide comment on a proposal must do so as part of a general public process, within the timeframe afforded for members of the public.

For remote area Aboriginal people, the general timeframe for comment is inadequate. The statutory periods assume readily available telecommunications and internet access and literacy in English, among other things. These assumptions are restrictive and mean that many Aboriginal people in remote areas cannot make or be involved in submissions relating to matters that will significantly affect them. The current requirements are particularly inadequate given the special relationship with land, waters, plants and animals that Aboriginal people have.

While more time is afforded for public comment in relation to more intensive assessment approaches (public environment report and environmental impact statement (as well as an inquiry)), all timeframes should be sensitive to the unique challenges and resources of Aboriginal experts and communities. The CLC understands the need to balance many stakeholders in referral, assessment and approval processes under the EPBC Act. However, the CLC considers there are measures that can be taken to better enable Indigenous peoples to provide input on proposals that affect them without creating unnecessary administration and delay.

In proposing suggested timeframes CLC has tried to balance the interests of all stakeholders while being sensitive to the cross cultural context and the importance of Indigenous input. CLC has largely kept timeframes for comment congruent with the ordinary public timeframes. However, consultations with traditional owners on country ordinarily require a longer turnaround (ideally 60 business days, but minimum 30 business days). Due to climatic and cultural reasons in the Northern Territory, consultations cannot progress in December, January and February. Where we have made suggestions as to amended timeframes these are set out in the Attachments in underline.

The CLC understands the need for ongoing certainty of process and acknowledges that if comments are not received within the required timeframe, the decision maker will not be required to take them into account.

5.3. Permits to take or impact listed threatened species or communities

Part 13 of the EPBC Act sets out a process for permit applications to allow certain actions in respect of protected, listed or threatened species or communities to occur. Reasons to allow species to be taken includes that the specified action is of particular significance to Indigenous tradition and will not adversely affect the survival or recovery of the listed threatened species or listed threatened ecological community concerned.

However, there are other reasons a permit to take or impact protected species or communities may be justified. Similar to the processes and timing issues discussed at sections 5.1 and 5.2 above, applications for a permit under Part 13 should include specific consultation and comment requirements for Indigenous peoples. The CLC recommends specific consultation requirements are added to cause an express requirement to consult and take into account comments from:

- the Land Council (if Aboriginal land affected); or
- Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected),

See **Attachment C.** These consultations will allow comment by tradition owners and Indigenous Rangers who know the country intimately.

As set out in section 5.1, these additional provisions are not designed to extend beyond the rights afforded to the general public, but to allow Aboriginal people to more readily avail themselves of those same rights provided to the public. However timeframes will need to be longer to give effect to these rights.

6. CULTURAL HERITAGE AND SITE PROTECTION

In addition to our recommendation that key public consultation provisions for cultural heritage matters (see **Attachment D**) should be modernised in accordance with our submission at 5.1 and 5.2, the CLC suggests that:

Recommendation 2: appropriate processes should be put in place to allow the involvement of Aboriginal people in all EPBC Act processes that affect their cultural heritage sites, prior to the Minister making a decision.

In the CLC's experience there are significant gaps in relation to environmental approvals for controlled actions (particularly major infrastructure, mining or other activities with high levels of ground disturbance) and unlisted Aboriginal cultural sites. Environmental assessments can be completed before sacred site surveys or clearances have been undertaken. Managing the details identified during cultural heritage assessments and site clearances after environmental approvals have been obtained can create uncertainty, as well as schedule and cost pressures for proponents and relationship stress and damage for all interest holders. This has the potential to lead to materially adverse outcomes.

Recommendation 3: It would be beneficial if cultural heritage issues could be dealt with earlier in the assessment process. Examples of more proactive approaches exist elsewhere in Australia, such as Victoria, where cultural heritage management must be addressed before certain other approvals and authorisations can be granted.

Recommendation 4: The Australian World Heritage management principles in Schedule 5 to the EPBC Regulations should be amended to adequately reflect that traditional owners should be intimately involved in management decisions where a criteria for listing is Indigenous heritage. A precedent clause is contained in clause 6 of Schedule 5B – National Heritage Management Principles and states:

Indigenous people are the primary source of information on the value of their heritage and the active participation of Indigenous people in identification, assessment and management is integral to the effective protection of Indigenous heritage values.

These reforms are important as traditional owners are sometimes hesitant to have important cultural areas that fall on Aboriginal Land placed on the World Heritage List or National Heritage List for a number of reasons, including cultural protocols relating to restrictions on the knowledge and location of places and sites, and additional limitations that may apply to activities in areas that become listed. Indigenous peoples generally want to determine for themselves what happens in these places and are concerned not to further limit their power to make decisions in relation to those areas, where possible. Improving decision making processes

and powers, ongoing rights to benefit from ecosystem services and expertise and joint management arrangements may address some of these concerns.

7. BILATERAL AGREEMENTS

The Minister must consider the 'role and interests of Indigenous peoples in promoting the conservation and ecologically sustainable use of natural resources' when developing proposed bilateral agreements (see section 49A EPBC Act). However, the provision does not require the Minister to engage with Indigenous people in determining their 'role and interests.'

Recommendation 5: Similar to the consultation and comment recommendations above, the Minister should be required to consult the Land Councils, NTRBs and relevant PBCs prior to developing bilateral agreements in a given jurisdiction. The extensive provisions in Chapter 3, Pt 5, Division 2, Subdivision B requiring consultation on draft bilateral agreements, should be extended to reviews occurring under section 65(2) with specific requirements to consult Land Councils in the Northern Territory.

EPBC Regulation 3.04 provides that bilateral agreements must provide that special arrangements should be made, if appropriate, to ensure that affected groups with particular communication needs have adequate opportunity to comment on actions to be assessed under the manner of assessment specified in the region.

While EPBC Regulation 3.04 provides some ability to include processes relevant to Indigenous peoples, the framework should expressly include specific processes for Indigenous peoples. In the Northern Territory the Land Councils and in all parts of Australia NTRBs and PBCs should be given the opportunity to provide specific input into all reviews of bilateral arrangements so as to provide advice as to whether the needs and interests of Indigenous peoples are adequately considered.

8. INDIGENOUS PEOPLE'S LAND

Commonwealth reserves can be declared over areas of land or sea that the Commonwealth owns or leases. This includes "Indigenous people's land".

The EPBC Act defines 'Indigenous people's land' by reference to section 363(3), which provides:

What is **Indigenous people's land**?

(3) Land is **Indigenous people's land** if:

(a) a body corporate holds an estate that allows the body to lease the land to the Commonwealth or the Director; and

(b) the body corporate was established by or under an Act for the purpose of holding for the benefit of Indigenous persons title to land vested in it by or under that Act.

Aboriginal Land in the Northern Territory leased to the Director of National Parks falls in this category. However, the definition is restrictive in the context of native title. The term 'lease' is not defined under the EPBC Act, so applying a common legal meaning, the above definition likely excludes native title areas, even where the native title rights and interests have been recognised include the right to exclude others.

Consistent with submissions relating to broadening the meaningful involvement of Indigenous peoples in activities and processes under the EPBC Act, a new definition of *Indigenous people's land* is needed.

Recommendation 6: The definition of Indigenous people's land be expanded to include Native Title Land that is subject to a determination of native title.

Such an approach can be seen in the definitions of 'land rights land' and 'native title land' in the *Carbon Credits (Carbon Farming Initiative) Act 2011* (Cth). However, the CLC suggests the definition of native title land could include land subject to a registered claim.

Expanding the definition in this way, will enable Commonwealth managed Native Title Land to attract the same provisions for the management of land that apply if a Commonwealth reserve is declared over Aboriginal Land. These included that a Board is established for the reserve under Subdivision F and joint management arrangements apply (see section 363(5)). The CLC works with these arrangements at Uluru Kata-Tjuta National Park.

It would also give meaning to regulation 8A.10(1) which states:

(1) If the biological resources to which access is sought are in an area that is indigenous people's land and an access provider for the resources is the owner of the land or a native title holder for the land, the owner or native title holder must give informed consent to a benefit-sharing agreement concerning access to the biological resources.

This regulation clearly intends to apply to indigenous people's land which includes native title land but currently does not due to the restrictive definition.

Consideration should also be given to whether an Indigenous land use agreement under the Native Title Act could provide a suitable basis for joint management arrangements of Commonwealth Reserves on Native Title Land.

9. ALIGNING OBJECTS

There is significant overlap between the EPBC Act and elements of the ALRA and Native Title Act. Each act provides for recognition of traditional systems of land management, and preserves traditional rights of access and use. Each act also contains cultural heritage protection provisions.

Recommendation 7: The EPBC Act should be harmonised with the ALRA and the Native Title Act by broadening the objects in section 3(1)(a)-(g) to include the recognition of Indigenous governance and management systems that are recognised on Aboriginal Land and Native Title Land.

Specifically:

- object (1)(f) should be extended beyond recognising the role of Indigenous people in the conservation and ecologically sustainable use of Australia's biodiversity, to recognising Indigenous systems of governance and management of land that have provided for protection of the environment since time immemorial;
- the objects should be amended to reflect articles 8(j) and 10(c) of the Convention of Biological Diversity by insertion of an additional object that recognizes that environmental health, the health of Indigenous people and places of cultural and spiritual significance are intimately intertwined; and
- Discussion Paper page 22 considers changing the wording of the objects in (1)(g) from "to promote the use of Indigenous people's knowledge" to "to provide for the use of Indigenous people's knowledge". The CLC supports this amendment.

10. STRENTHENING OPPORTUNITIES FOR INVOLVEMENT IN ENVIRONMENTAL MARKETS

As discussed above, the CLC employs and manages over 90 land and sea management rangers associated with 12 ranger groups in Central Australia.

Environmental markets allow an opportunity for Aboriginal people, particularly Aboriginal ranger groups, to undertake economic development in a manner that is sustainable and often supportive of cultural and spiritual practices and associations. However, implementation of the EPBC Act does not adequately prioritise and promote Aboriginal peoples' involvement in environmental offsets. Current environmental offset policies note the benefits of involving Indigenous people in offset projects, however implementation of the EPBC Act should go further and prioritise or incentivise Indigenous peoples' involvement.

Recommendation 8: In implementing the EPBC Act the Australian Government should give preference to offsetting proposals that provide co-benefits to traditional owners or Indigenous

ranger groups. Further, EPBC Act policies and guidance should clarify that reserve management arrangements, such as the creation of an IPA, is capable of attracting environmental offsets for value (for example advanced offsetting or 'banking' of environmental benefits for later use).

Such innovation is important in protecting and appropriately valuing the interests and experience of Indigenous peoples, and provides a means to attract private sector funding to public land management outcomes.

11. EXTENDING ABORIGINAL KNOWLEDGE PROVISIONS

Part 8A of the EPBC Regulations sets out a process for regulating access to biological resources on Commonwealth land.

Regulation 8A.06 provides that biological resources in a Commonwealth area can only be accessed under a permit issued under Part 17. Regulation 8A.10 provides that the Minister must consider whether an Aboriginal access provider (including traditional owners on Aboriginal land or native title holders on Native Title Land) have provided informed consent to benefit sharing arrangements.

The CLC supports these provisions, however submits that the category of resources to which access and benefit sharing agreements should apply to be expanded.

Recommendation 9: The definition of 'access to biological resources' should be broadened to include use of natural and biological resources for the purposes of climate change mitigation activities, environmental offsets and activities subject to an environmental accounting regime and commercial use. The area to which these requirements should apply should be extended to include all Native Title Land. There is a useful definition for 'native title land' in the *Carbon Credits (Carbon Farming Initiative) Act 2011* (Cth)), however the CLC submits that the definition could be broadened to include land subject to a registered claim.

Expanding the operation of access and benefit sharing arrangements in this way ensures that emerging commercial exploitation of natural and biological resources on land subject to Indigenous interests is done in a way that engages with and better respects Indigenous knowledge and protocols.



ATTACHMENT A - PUBLIC COMMENTS - ASSESSMENT PROCESS

Section	Key elements	Recommendation
74(3)	(3) As soon as practicable after receiving a referral of a proposal to	Insert additional requirement to cause Minister to invite:
	take an action, the Environment Minister must cause to be published	
Public comment -	on the internet:	(a) the Land Council (if Aboriginal Land affected); or
whether an action is		(b) Prescribed Body Corporate and Native Title
a controlled action.	(a) the referral; and	Representative Body (if Native Title Land affected),
	(b) an invitation for anyone to give the Minister comments within 10	to give the Minister comments within 10 business days
	business days (measured in Canberra) on whether the action is a	(measured in Canberra) of receipt of invitation, on whether
	controlled action.	the action is a controlled action.
	Minister must consider the comments in making decision, c75(1A)	Minister must consider the comments in making decision
7.4D(0)()	Minister must consider the comments in making decision: s75(1A).	Minister must consider the comments in making decision.
74D(2)(c)	The Minister must, within 10 business days after receiving the	Insert additional requirement to cause Secretary to provide
	request, publish on the internet:	invitation to provide comments to:
Decision that action		
is clearly	(c) an invitation for anyone to give the Secretary, within 10 business	(c) the Land Council (if Aboriginal Land affected); or
unacceptable -	days (measured in Canberra), comments in writing on:	(d) Prescribed Body Corporate and Native Title
Minister requested		Representative Body (if Native Title Land affected),
to reconsider		
referral.		

Section	Key elements	Recommendation
	(i) the impacts that the action would have on a matter protected by a provision of Part 3; and	within 10 business days of the date of receipt of invitation.
	(ii) the Minister's proposal to refuse to approve the taking of the action.	Such comments to form part of the Secretary's report under 74D(3).
	Secretary to prepare a written report about the relevant impacts and provide a copy of comments to the Minister: s 74D(3).	
78B(6)	(6) The Environment Minister must publish on the internet:	Insert additional requirement to cause Minister to invite comment from:
Matters going to revocation and substitution of a decision about an action	(a) the request; and (b) an invitation for anyone to give the Environment Minister, within 10 business days (measured in Canberra), comments in writing on whether a matter referred to in any of paragraphs 78(1)(a) to (ca) (matters going to revocation and substitution of decision about an action) is applicable in relation to the action.	 (a) the Land Council (if Aboriginal Land affected); or (b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected), within 10 business days of the date the invitation is received in relation to whether a matter referred to in any of paragraphs 78(1)(a) to (ca) is applicable in relation to the action. Minister must consider these comments in reconsidering
		decision.



Section	Key elements	Recommendation
93(3)	(3) The Secretary must publish on the internet:	Insert additional requirement to cause Secretary to provide
		invitation to provide comments to:
Comments on draft	(a) the draft recommendation report; and	
recommendation		(a) the Land Council (if Aboriginal Land affected); or
report or action	(b) an invitation for anyone to give the Secretary, within 10 business	(b) Prescribed Body Corporate and Native Title
where Minister	days (measured in Canberra), comments in writing relating to the	Representative Body (if Native Title Land affected),
decides under s 87	draft recommendation report or the action.	
that relevant		Such comments to be provided to the Secretary within a
impacts of the	The Secretary must take such comments into account under s 93(4)	period specified in the invitation, being at least 10 business
action must be	in finalising the report.	days of the date of invitation.
assessed by		
assessment on		The Secretary must take such comments into account under
referral information		s 93(4) in finalising the report.
under Division 3A.		
95(2)	(2) At the same time as the Minister gives notice of the assessment	Insert additional requirement to cause proponent to provide
	approach decision to the designated proponent of the action under	invitation to comment to:
Minister satisfied	paragraph 91(1)(a), the Minister must give the designated proponent	
had sufficient	a written direction to publish, within the period specified in the	(a) the Land Council (if Aboriginal Land affected); or
information where	direction (not being less than 10 business days), in accordance with	(b) Prescribed Body Corporate and Native Title
Minister decides	the regulations:	Representative Body (if Native Title Land affected).
under s 87 that the		
relevant impacts of		Such comments to be provided in writing within 30 business
the action must be		days or the period specified by the Minister (whichever is



Section	Key elements	Recommendation
assessed by	(a) specified information included in the referral to the Minister of the	longer), but must not include any period during December,
assessment on	proposal to take the action; and	January or February in the Northern Territory.
preliminary		
documentation	(b) specified information relating to the action that was given to the	If comments are received the proponent must prepare and
under Division 4.	Minister after the referral but before the Minister made the	provide to the Minister a document that sets out a summary
	assessment approach decision; and	of the comments received and how they have been
		addressed: s95B(1).
	(c) an invitation for anyone to give the designated proponent, within	
	the period specified in the direction, comments in writing relating to	
	the information or the action.	
	If comments are received the proponent must prepare and provide to	
	the Minister a document that sets out a summary of the comments	
	received and how they have been addressed: s95B(1).	
95A(3)	(2) At the same time as the Minister gives notice of the assessment	Insert additional requirement to cause proponent to provide
	approach decision to the designated proponent of the action under	invitation to comment to:
Minister not	paragraph 91(1)(a), the Minister must give the designated proponent	
satisfied had	a written direction to publish, within the period specified in the	(a) the Land Council (if Aboriginal Land affected); or
sufficient	direction (not being less than 10 business days), in accordance with	(b) Prescribed Body Corporate and Native Title
information, where	the regulations:	Representative Body (if Native Title Land affected).
Minister decides		
under s 87 that the		Such comments to be provided in writing within 30 business
relevant impacts of		days or the period specified by the Minister (whichever is

Section	Key elements	Recommendation
the action must be (a) specified information included in the referral to the Minister of the		longer) but must not include any period during December,
assessed by	proposal to take the action; and	January or February in the Northern Territory.
assessment on		
preliminary	(b) specified information relating to the action that was given to the	If comments are received the proponent must prepare and
documentation	Minister after the referral but before the Minister made the	provide to the Minister a document that sets out a summary
under Division 4.	assessment approach decision; and	of the comments received and how they have been addressed: s95B(1).
	(c) an invitation for anyone to give the designated proponent, within	
	the period specified in the direction, comments in writing relating to	
	the information or the action.	
	If comments are received the proponent must prepare and provide to	
	the Minister a document that sets out a summary of the comments received and how they have been addressed: s95B(1).	
97(5)	(5) In preparing tailored guidelines, the Minister may:	Insert additional requirement to cause Minister to invite:
Tailored guidelines	(a) invite anyone to comment on a draft of tailored guidelines within	(a) the Land Council (if Aboriginal Land affected); or
(preparation of a	a period specified by the Minister; and	(b) Prescribed Body Corporate and Native Title
draft Public		Representative Body (if Native Title Land affected),
Environment	(b) take account of the comments received (if any).	
Report if standard		to provide comment on a draft of tailored guidelines within
guidelines not		the period (not less than 10 business days) specified by the
appropriate).		Minister, and to take into account the comments received.



Section	Key elements	Recommendation
98(c)	A proponent must:	Insert additional requirement to cause Minister to invite:
Invitation provide comments to	(c) publish in accordance with the regulations:	(a) the Land Council (if Aboriginal Land affected); or(b) Prescribed Body Corporate and Native Title
proponent on PER.	(i) the draft report; and	Representative Body (if Native Title Land affected),
	(ii) an invitation for anyone to give the designated proponent comments in writing relating to the draft report or the action within the period specified in the invitation.	To give the designated proponent comments in writing relating to the draft report or the action within 30 business days or the period specified by the Minister (whichever is longer), but must not include any period during December,
	These must be provided to the Minister: s 99(3).	January or February in the Northern Territory.
	98(3) The period specified in the invitation to comment must be the period specified in writing given by the Minister to the designated proponent. The Minister must not specify a period of less than 20 business days.	
102(5)	(5) In preparing tailored guidelines, the Minister may:	Insert additional requirement to cause Minister to invite:
Tailored guidelines, drafting EIS if standard guidelines insufficient.	(a) invite anyone to comment on a draft of tailored guidelines within a period specified by the Minister; and(b) take account of the comments (if any) received.	(a) the Land Council (if Aboriginal Land affected); or(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected),



Section	Key elements	Recommendation
	The Minister may take account of the comments (if any) received:	to provide comment on a draft of tailored guidelines within
	102(5)(b).	the period specified by the Minister (which must not be less
		than 10 business days from receipt of the invitation).
		The Minister may take account of the comments (if any)
		received: 102(5)(b).
103(1)(c)	A proponent must:	Insert additional requirement to cause proponent to invite:
Invitation provide comments to proponent on EIS.	(c) publish in accordance with the regulations: (i) the draft statement; and	 (a) the Land Council (if Aboriginal Land affected); or (b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected),
r		· · · · · · · · · · · · · · · · · · ·
	(ii) an invitation for anyone to give the designated proponent comments in writing relating to the draft statement or the action within the period specified in the invitation.	to give the designated proponent comments in writing relating to the draft statement or the action. The period specified must be not less than 30 business days, but must not include any period during December, January or
	103(3): The period specified in the invitation to comment must be the period specified in writing given by the Minister to the designated proponent. The Minister must not specify a period of less than 20 business days.	February in the Northern Territory.
131A	131A Inviting public comment before decision	Insert additional requirement to cause Minister to invite:
		(a) the Land Council (if Aboriginal Land affected); or

Section	Key elements	Recommendation
Decisions on	Before the Minister decides whether or not to approve, for the	(b) Prescribed Body Corporate and Native Title
approval and	purposes of a controlling provision, the taking of an action, and what	Representative Body (if Native Title Land affected),
conditions -	conditions (if any) to attach to an approval, he or she may publish on	
Inviting public	the internet:	to provide comments in writing on the proposed decision and
comment before		any conditions within a specified period. The period
decision on	(a) the proposed decision and, if the proposed decision is to approve	specified must be not less than 30 business days, but must
proposed action	the taking of the action, any conditions that the Minister proposes to	not include any period during December, January or
	attach to the approval; and	<u>February in the Northern Territory</u> .
	(b) an invitation for anyone to give the Minister, within 10 business	The Minister should be required to take such comments into
	days (measured in Canberra), comments in writing on the proposed	account.
	decision and any conditions.	
134A(1)	(1) Before approving an action management plan, the Minister may	Insert additional requirement to cause Minister to invite:
T141:	publish:	() (1 I 1 C '1/((A1 ' ' 1 I 1 (C '))
Inviting public		(a) the Land Council (if Aboriginal Land affected); or
comment before	(a) the plan; and	(b) Prescribed Body Corporate and Native Title
approving action	(h) on invitation for anyone to give the Minister within 11 hydroge	Representative Body (if Native Title Land affected),
management plan.		To provide written comments on the plan within 11 business
	days, written comments on the plan.	_
		days of the date the invitation is received.
		The Minister should be required to take any comments into
		<u> </u>
management plan.	(b) an invitation for anyone to give the Minister, within 11 business days, written comments on the plan.	To provide written comments on the plan, within 11 busines days of the date the invitation is received. The Minister should be required to take any comments int account prior to making a decision.

Section	Key elements	Recommendation
146(1B)	Minister may agree on strategic assessment: 146(1).	Amend to cause express requirement to invite comment
		from:
Strategic	Agreement must provide for:	
assessments		(a) the Land Council (if Aboriginal Land affected); or
	146(1B)(1)(b)(ii) the publication of the draft terms of reference for	(b) Prescribed Body Corporate and Native Title
	public comment for a period of at least 28 days that is specified by	Representative Body (if Native Title Land affected),
	the Minister.	
		In relation to draft terms of reference and the draft report for
	146(1B)(2) publication of a draft report for public comment for a	public comment.
	period of at least 28 days that is specified by the Minister.	
		The timing for provision of comments for the draft terms of
		reference should be the period specified by the Minister.
		For comments on the draft report the Minister should not be
		able to specify a period less than 30 business days and such
		period should not include December, January or February in
		the Northern Territory.



ATTACHMENT B - PUBLIC COMMENTS - ENVIRONMENTAL PROVISIONS

Section	Recommendation	
Listed threatened species and ecological communities		
194M(3)(g)	Scientific Committee may invite people to comment on matters that the Scientific Committee	
	considers appropriate. Suggest that the following are invited to comment:	
Listed threatened species and ecological		
communities – Scientific Committee to invite	(a) the Land Council (if Aboriginal Land affected);	
comments on items in finalised priority list.	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land	
	affected);	
	(c) Land Councils and NTRBs (if customary use affected).	
	This will allow input from traditional owners and Indigenous ranger groups. Suggest cut-off date	
	for comments is at least 30 business days after the date the notice has been published.	
Recovery Plans for species and communities		
269AA(5)(b) and (7)	Amend to cause express requirement to cause Minister to invite:	
Minister must invite people to make comments	(a) the Land Council (if Aboriginal Land affected);	
to the Minister about the proposed decision not	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land	
to have a recovery plan for a species or	affected);	
community. Cut-off date for comments is at	(c) Land Councils and NTRBs (if customary use affected),	
least 30 business days after the notice has been		
published: 7(d)	to comment within the timeframe afforded to the public.	



Section	Recommendation
275 Making a plan	Amend to cause express requirement to cause Minister to invite:
Minister must allow public comment prior to	(a) the Land Council (if Aboriginal Land affected);
making a recovery plan or threat abatement	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
plan. Due date for comments must not occur	affected);
within 3 months after notice is published in the	(c) Land Councils and NTRBs (if customary use affected),
Gazette: 275(3). Minister may revise the plan to	
take account of comments: 276.	to comment within the timeframe afforded to the public.
279(7) Variation of plan.	As above (see s 275).
Causes consultation provisions in s 275 to apply.	
Wildlife conservation plans	
290 (Proposed wildlife conservation plan)	Amend to cause express requirement to cause Minister to invite:
Minister must allow public comment prior to	(a) the Land Council (if Aboriginal Land affected);
making a wildlife conservation plan. Due date	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
for comments must not occur within 3 months	affected);
after notice is published in the Gazette: s290(3).	(c) Land Councils and NTRBs (if customary use affected),
Minister must consider comments: 291	to comment within the timeframe afforded to the public.
	-
294(7) Variation of plans by Minister –	As above (see s 290)
consultation provisions in s 290, 291, 293 apply.	



Section	Recommendation
Declaring and revoking Commonwealth reserves	
351(2)	Amend to cause express requirement to cause Minister to invite:
Governor-General may, by proclamation, declaring and revoke Commonwealth Reserves. Before doing so the Minister must consider a report prepared by the Director of National Parks. In preparing the report the Director must invite public comment: 351(2). The time for comments must be at least 60 days after the last day on which the notice is published in the Gazette: 351(5).	 (d) the Land Council (if Aboriginal Land affected); (e) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected); to comment within the timeframe afforded to the public.
Proposed remediation determinations	
480F(1)(c) (Proposed remediation	Amend to cause express requirement to cause Minister to notify:
determination).	
	(a) the Land Council (if Aboriginal Land affected);
Before a Minister makes a remediation	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
determination that requires action to be taken on	affected),
land that is not owned or occupied by the person	
proposed to be specified in the order, the	so that they can provide comment, and they require at least 30 business days to comment.
Minister must: identify owners/ occupiers and	
give them at least 20 business days to comment	



Section	Recommendation
in writing to the Minister on the proposed	
remediation.	



ATTACHMENT C - PUBLIC COMMENTS - PERMIT APPLICATIONS

Section	Key elements	Recommendation
200(3)	(3) As soon as practicable after receiving the application, the	Amend to cause express requirement to cause Minister to invite
	Minister must cause to be published on the internet:	to comment:
Application for		
permits – listed	(a) details of the application; and	(a) the Land Council (if Aboriginal Land affected); or
and threatened		(b) Prescribed Body Corporate and Native Title
species	(b) an invitation for anyone to give the Minister comments within	Representative Body (if Native Title Land affected).
	10 business days (measured in Canberra) on whether the permit	
	should be issued.	Such comments to be provided within 30 business days, but
		must not include any period during December, January or
	The Minister may issue a permit if the specified action is of particular	<u>February in the Northern Territory</u> .
	significance to Indigenous tradition and will not adversely affect the	
	survival or recovery in nature of the listed threatened species or	
	community:201(c).	
	The Minister must consider comments under s 200(3) in making his	
	or her decision: s201(5).	

Section	Key elements	Recommendation
215(3)	(3) As soon as practicable after receiving the application, the	Amend to cause express requirement to cause Minister to invite
	Minister must cause to be published on the internet:	to comment:
Permits to take		
certain actions -	(a) details of the application; and	(a) the Land Council (if Aboriginal Land affected); or
listed migratory		(b) Prescribed Body Corporate and Native Title
species	(b) an invitation for anyone to give the Minister comments within 10	Representative Body (if Native Title Land affected).
	business days (measured in Canberra) on whether the permit should	
	be issued.	Such comments to be provided within 30 business days, but
		must not include any period during December, January or
	The Minister may issue a permit if the specified action is of particular	<u>February in the Northern Territory</u> .
	significance to Indigenous tradition and will not adversely affect the	
	conservation status of the listed migratory species a population of	
	that species:216(c).	
	The Minister must take such comments into account: s 216(4).	
237(3)	(3) As soon as practicable after receiving the application, the	Amend to cause express requirement to cause Minister to invite
	Minister must cause to be published on the internet:	to comment:
Permits related to		
cetaceans	(a) details of the application; and	(a) the Land Council (if Aboriginal Land affected); or
		(b) Prescribed Body Corporate and Native Title
		Representative Body (if Native Title Land affected).



Section	Key elements	Recommendation
	(b) an invitation for anyone to give the Minister comments within 10	Such comments to be provided within 30 business days, but
	business days (measured in Canberra) on whether the permit should	must not include any period during December, January or
	be issued.	<u>February in the Northern Territory</u> .
	The Minister must take such comments into account: s 238(3A)	
257(3)	(3) As soon as practicable after receiving the application, the	Amend to cause express requirement to cause Minister to invite
	Minister must cause to be published on the internet:	to comment:
Permits to take		
certain actions -	(a) details of the application; and	(a) the Land Council (if Aboriginal Land affected); or
listed marine		(b) Prescribed Body Corporate and Native Title
species	(b) an invitation for anyone to give the Minister comments within 10	Representative Body (if Native Title Land affected).
	business days (measured in Canberra) on whether the permit should	
	be issued.	Such comments to be provided within 30 business days, but
		must not include any period during December, January or
	The Minister may issue a permit if the specified action is of particular	<u>February in the Northern Territory</u> .
	significance to Indigenous tradition and will not adversely affect the	
	survival or recover y in nature of the listed marine species:258(3)(c).	
	Minister must take such comments into account: s238(3A)	
303FR	Before making a declaration under section 303FN (Approved	Amend to cause express requirement to cause Minister to
	wildlife trade operation), 303FO (Approved wildlife trade	invite:
	management plan) or 303FP (Accredited Wildlife Trade	
	Management Plan), the Minister must invite persons and	



Section	Key elements	Recommendation
	organisations to give the Minister, within the period specified in the	(a) the Land Council (if Aboriginal Land or customary use
	notice, written comments about the proposal: s303FR(1). A period	affected);
	specified in a notice under s 303FR(1) must not be shorter than 20	(b) Prescribed Body Corporate and Native Title
	business days after the date the notice was published on the internet:	Representative Body (if Native Title Land affected);
	s303FR(2). The Minister must consider comments: s303FR(3).	(c) Land Councils and NTRBs (if customary use affected),
		to comment within the timeframe afforded to the public.



ATTACHMENT D - PUBLIC COMMENTS - HERITAGE PROCESSES

Section	Recommendation	
National Heritage List – Ordinary Listing Process		
324J and 324JA – Minister invites people to	Minister to provide a copy of nominations received to:	
nominate places for inclusion in the National		
Heritage List and gives the nominations to the	(a) the Land Council (if Aboriginal Land affected); or	
Australian Heritage Council.	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected).	
324JG (Public comments – National Heritage	Insert requirement that Australian Heritage Council invite comment from:	
List)		
	(a) the Land Council (if Aboriginal Land affected); or	
Australian Heritage Council invites people to	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land	
make comments about places in the finalised	affected).	
list. Cut-off date is at least 30 business days after		
the notice is published: 324JG(3)(d).	Such comments to be provided by the ordinary cut-off date.	
National Heritage List – Emergency Listing Process		
324JL - Emergency Listing - If a place is	Notification requirements should extend to NTRB and PBC if Native Title Land impacted.	
included in the National Heritage List as an		
emergency measure Minister must notify		
occupiers and owners.		



Section	Recommendation
324JN (Public comments – Australian Heritage	Insert requirement that Australian Heritage Council invite comment from:
Council assessment)	
	(a) the Land Council (if Aboriginal Land affected); or
Australian Heritage Council may invite	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
comments on the listing of the place. The cut-off	affected).
date for comments is at least 30 business days	
after the notice is published: 324JN(2)(d).	Such comments to be provided by the ordinary cut-off date.
324M(1)(b)(ii) (Public comments regarding	Insert requirement that Australian Heritage Council invite comment from:
removal from National Heritage List under s	
324L for loss of value).	(a) the Land Council (if Aboriginal Land affected); or
	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
Comments to be provided within 20 business	affected).
days on the proposed removal: 324M(1)(b).	
	Such comments to be provided within 30 business days, but must not include any period during
	December, January or February in the Northern Territory.
324S(6)(a) (Making, amending or revoking a	Insert requirement that the Minister invite comment from:
Management Plan for a National Heritage place	
in a Commonwealth area).	(c) the Land Council (if Aboriginal Land affected); or
	(d) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
	affected).
	Such comments to be provided within 30 business days, but must not include any period during
	December, January or February in the Northern Territory.



Section	Recommendation
324W Review of Management Plan for National	Insert requirement that the reviewer invite comment from:
Heritage Place.	
	(a) the Land Council (if Aboriginal Land affected); or
Person carrying out review must invite anyone	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
to give comments within 20 business days on	affected).
whether the plan is consistent with the National	
Heritage Principles and the effectiveness of the	Such comments to be provided within 30 business days, but must not include any period during
plan in protecting and conserving the National	December, January or February in the Northern Territory.
Heritage values of the place.	
Commonwealth Heritage List	
341H and 341J	Minister to provide a copy of nominations received to:
Minister invites people to nominate places for	
inclusion in the Commonwealth Heritage List,	(a) the Land Council (if Aboriginal Land affected); or
and gives the nominations to the Australian	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
Heritage Council.	affected).
341JF (Public comments – Commonwealth	Insert requirement that Australian Heritage Council invite comment from:
Heritage List)	
	(a) the Land Council (if Aboriginal Land affected); or
Australian Heritage Council invites people to	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
make comments on places in finalised priority	affected).
assessment list).	

Section	Recommendation
Australian Heritage Council invites people to	Such comments to be provided by the ordinary cut-off date.
make comments about places in the finalised	
list. Cut-off date is at least 30 business days after	
the notice is published: 341JF(3)(d).	
341JM (Public comments – Australian Heritage	Insert requirement that Australian Heritage Council invite comment from:
Council assessment)	
	(a) the Land Council (if Aboriginal Land affected); or
Australian Heritage Council may invite	(b) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
comments on the listing of the place. The cut-off	affected).
date for comments is at least 30 business days	
after the notice is published: 341JM(2)(d).	Such comments to be provided by the ordinary cut-off date.
241M(1)(L)(!) (D-L!:	I was to a serious and that A and a line II with a Council in the serious of forms.
341M(1)(b)(ii) (Public comments regarding	Insert requirement that Australian Heritage Council invite comment from:
removal from Commonwealth Heritage List	(a) the Land Council (if Aboricinal Land offeeted), on
under s 341L for loss of value).	(e) the Land Council (if Aboriginal Land affected); or
	(f) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
Comments to be provided within 20 business	affected).
days on the proposed removal: 341M(1)(b)(ii).	
	Such comments to be provided within 30 business days, but must not include any period during
	<u>December</u> , January or February in the Northern Territory.

Section	Recommendation
341S (Making, amending or revoking a	Insert requirement that before making, amending or revoking and replacing a plan, the agency
Management Plan for a Commonwealth	must consult:
Heritage place).	
	(g) the Land Council (if Aboriginal Land affected); or
	(h) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land affected).
	Such comments to be provided within 30 business days, but must not include any period during
	December, January or February in the Northern Territory.
341X Review of Management Plan for	Insert requirement that the reviewer invite comment from:
Commonwealth Heritage Place.	
	(c) the Land Council (if Aboriginal Land affected); or
Person carrying out review must invite anyone	(d) Prescribed Body Corporate and Native Title Representative Body (if Native Title Land
to give comments within 20 business days on	affected).
whether the plan is consistent with the	
Commonwealth Heritage Management	Such comments to be provided within 30 business days, but must not include any period during
Principles and the effectiveness of the plan in	December, January or February in the Northern Territory.
protecting and conserving the Commonwealth	
Heritage values of the place.	